

Action Plan: HMP&YOI Askham Grange

Action Plan Submitted: 20 September 2019

A Response to the HMIP Inspection:1-5 April 2019

Report Published:16 July 2019

INTRODUCTION

HM Inspectorate of Prisons (HMIP) and HM Inspectorate of Probation for England and Wales are independent inspectorates which provide scrutiny of the conditions for, and treatment of prisoners and offenders. They report their findings for prisons, Young Offender Institutions and effectiveness of the work of probation, Community Rehabilitation Companies (CRCs) and youth offending services across England and Wales to Ministry of Justice (MoJ) and Her Majesty's Prison and Probation Service (HMPPS). In response to the report HMPPS / MoJ are required to draft a robust and timely action plan to address the recommendations. The action plan confirms whether recommendations are agreed, partly agreed or not agreed (see categorisations below). Where a recommendation is agreed or partly agreed, the action plans provides specific steps and actions to address these. Actions are clear, measurable, achievable and relevant with the owner and timescale of each step clearly identified. Action plans are sent to HMIP and published on the HMPPS web based Prison Finder. Progress against the implementation and delivery of the action plans will also be monitored and reported on.

| Term | Definition | Additional comment |
|---------------|---|--|
| Agreed | All of the recommendation is agreed with, can be achieved and is affordable. | The response should clearly explain how the recommendation will be achieved along with timescales. Actions should be as SMART (Specific, Measureable, Achievable, Realistic and Time-bound) as possible. Actions should be specific enough to be tracked for progress. |
| Partly Agreed | Only part of the recommendation is agreed with, is achievable, affordable and will be implemented. This might be because we cannot implement the whole recommendation because of commissioning, policy, operational or affordability reasons. | The response must state clearly which part of the recommendation will be implemented along with SMART actions and tracked for progress. There mus t be an explanation of why we cannot fully agree the recommendation - this must state clearly whether this is due to commissioning, policy, operational or affordability reasons. |
| Not Agreed | The recommendation is not agreed and will not be implemented. This might be because of commissioning, policy, operational or affordability reasons. | The response must clearly state the reasons why we have chosen this option. There must be an explanation of why we cannot agree the recommendation - this must state clearly whether this is due to commissioning, policy, operational or affordability reasons. |

ACTION PLAN: HMCIP REPORT

ESTABLISHMENT: HMP & YOI ASKHAM GRANGE

| 1. Rec No | 2. Recommendation | 3. Agreed/ Partly Agreed/ Not Agreed | 4. Response Action Taken/Planned | 5. Responsible Owner | 6. Target Date |
|-----------------|--|--|--|----------------------------|---------------------------|
| | Main recommendation to the Governor | | | | |
| 5.1 | The OMU should assess prisoners posing a potential risk to children in consultation with other relevant bodies and the parent or carer to determine if they present a continuing risk. Any required contact restrictions should be applied consistently. (S45) | Agreed | HMP YOI Askham Grange has taken immediate action to improve the management of prisoners who present a potential risk to children. A comprehensive list of prisoners subject to child protection arangements is now maintained. National Offender Management Information System (NOMIS) alerts and restrictions have been updated ensuring prisoners subject to public protection arrangements do not receive visits from children unless this has been approved by the Inter-department Risk Management Team (IRMT). Safeguarding assessments are completed and endorsed by the IRMT for all these prisoners and where necessary level 1 safeguarding restrictions are put in place. Prisoners to whom this applies are notified and informed of the process they need to follow to apply for contact with children who are close family members. Permission from the parent or guardian and liaison with Children's Services is also part of this system. Key staff including, visits booking, visits, security and Offender Mnagement Unit (OMU) have been notified of the changes and Notices to staff have been issued to the wider staff group. A full review has commenced into current Public Protection arrangements at HMP YOI Askham Grange. The review will consider measures for identifying prisoners subject to safeguarding children procedures and systems for risk to children and visiting arrangements. On completion any necessary improvements that have not already been carried out, will be made. | The Governor The Governor | Completed September 2019 |
| | Recommendation to HMPPS | | | | |

| | Offender management and planning | | | | |
|-----|---|---------------|---|---|--------------------|
| 5.2 | Prisoners transferring to Askham Grange should have sufficient time left to serve to benefit from the full range of ROTL opportunities. (4.21) | Partly Agreed | This recommendation is partly agreed as categorisation and re-categorisation to open prison conditions is completed in accordance with Prison Service Instruction (PSI) 39/2011 Categorisation & Re-categorisation of Women Prisoners. Whilst access to Release on Temporary Licence (ROTL) to support resettlement is an important factor in the open prison estate categorisation and re-categorisation is primarily based upon a reduction of risk and a prisoner being placed in the lowest level of security appropriate to them. This means that whilst some prisoners may spend up to two years in an open prison others such as those sentenced to under 12 months and subject to the streamlined categorisation process may spend a significantly shorter period there limiting their ability to access all ROTL opportunities. Since the inspection a new national ROTL Policy Framework (PF) has been introduced which has made substantial changes to when prisoners are eligible for and can be considered for ROTL in the open prison estate. Where previously prisoners had to be in open conditions for 3 months before consideration for ROTL they can now be considered from the point of transfer subject to a robust risk assessment process. This should improve access to ROTL for all prisoners, but particularly those serving short sentences or with a short time left to serve who previously may have been unable to access ROTL under the former PSI. | HMPPS Womens Estate Governor | Complete & ongoing |
| | | | HMP YOI Askham Grange will apply the new ROTL PF to maximise the opportunities for all prisoners to access ROTL at the earliest appropriate time. | | |
| | Recommendations | | | | |
| | Courts, escorts and transfers | | | | |
| 5.3 | Women judged suitable for open conditions should not have to travel in cellular vehicles. (1.4, repeated recommendation 1.4) | Not Agreed | This recommendation cannot be agreed because the Prison Escort Court Service (PECS) contract is for the movement of prisoners in cellular vehicles that meet Ministry of Justice standards. Limited non-cellular vehicles are available; however, these are used for prisoners with special needs such as mobility issues, claustrophobia, and pregnant women. The contract does not have the resources to move prisoners into the open estate in these non-cellular vehicles and to do so is not a contractual requirement. | Prison Escort Contract Service (PECS) | |

| | Self-harm and suicide prevention | | | | |
|-----|--|--------|---|--------------|----------------|
| 5.4 | Staff from the health care department should attend all ACCT case reviews or make a written contribution if they are unable to. (1.19) | Agreed | HMP YOI Askham Grange has been assured by the healthcare provider that a member of healthcare staff will attend all Assessment Care in Custody and Teamwork (ACCT) initial reviews and where necessary any subsequent reviews. The assurance quality check procedure will monitor the delivery of this, with any further concerns identified through this process addressed with the healthcare provider through partnership meetings. | The Governor | September 2019 |
| | Equality and diversity | | | | |
| 5.5 | The prison should introduce monitoring arrangements so that any discrimination against prisoners with protected characteristics can be identified and addressed. (2.14) | Agreed | The work observed by HMIP at the time of inspection has been continued and now includes enhanced monitoring arrangements by conducting data scrutiny from the Equalities monitoring tool, which is reviewed alongside locally produced data at the Diversity & Equality Action Team (DEAT) meeting. Agreed actions are added to the Equality Action Plan and reviewed at each Equalities Meeting to ensure progress is maintained and any identified discrimination is addressed. | The Governor | Completed |
| | Health services | | | | |
| 5.6 | There should be an agreed level of support and management presence on site to ensure that oversight is effective and that practitioners receive appropriate supervision in line with the provider's policy. (2.44) | Agreed | Care UK will ensure that all nurses access clinical supervision every 4-6 weeks. Individual regular managerial supervision will also to be provided by Care UK to staff every month. A duty manager rota has been put in place and is maintained in the healthcare managers office which now ensures senior managers are present in the prison daily to support staff in carrying out their duties. | CEO Care UK | September 2019 |
| 5.7 | Patients should have access to specialist support from a clinical psychologist. (2.63) | Agreed | A clinical psychologist has now been appointed and is in post. The waiting list has been reviewed and face to face sessions are being delivered on an individual basis with further group sessions planned and under development. | CEO Care UK | September 2019 |
| | Catering | | | | |

| 5.8 | Self-catering facilities should be available to help prepare prisoners for resettlement. (2.70) | Partly Agreed | This recommendation is partly accepted as whilst self-catering facilities are now in place on the Mother and Baby Unit (MBU) and arrangements are being made for food supplies to be provided for residents to cook on the unit, the development of further self-catering facilities more widely in the prison is dependent upon external funding. | The Governor | Completed |
|------|--|---------------|---|--------------|----------------|
| | | | Bids are being prepared for submission when the prison is required to submit these, however they will require support from central funding streams and therefore it is not possible to confirm when or if these funds will be provided. The prison will continue to apply for funding to provide these facilities and develop self-catering options more widely. | The Governor | March 2020 |
| | Learning and skills and work activities | | | | |
| 5.9 | Prisoners should have the opportunity to gain accredited qualifications, so that the work they complete is recognised. (3.9) | Agreed | A review of qualifications will take place to establish identified gaps in conjunction with current labour market data. HMP YOI Askham Grange will then introduce additional accredited qualification options where these have been identified in work areas, this will be further supported by increasing the volume and scope of qualifications accessed through local further education colleges. | The Governor | December 2019 |
| | Reintegration planning | | | | |
| 5.10 | The prison should identify prisoners who have experienced victimisation and abuse and provide them with good support. (4.36) | Agreed | Humberside, Lincolnshire and North Yorkshire Community Rehabilitation Company (CRC) are interviewing all new residents and analysing information for existing prisoners to establish unmet needs and support for prisoners who have experienced abuse and victimisation. This information will inform a strategy for abuse & victimisation and will highlight any necessary services that need to be provided. Links have been re-established with the local community projects in York to offer prisoners who have been the victims of domestic abuse access to support. In addition, the CRC will introduce an Independent Domestic Violence Advice service into HMP YOI Askham Grange. | The Governor | December 2019 |
| 5.11 | The number of prisoners in sustainable accommodation 12 weeks after their release should be monitored to determine | Agreed | Humberside, Lincolnshire and North Yorkshire Community Rehabilitation Company will start to provide information to the quarterly Reducing Re-offending meeting on accommodation on release and at the 12-week post discharge from custody point. The meeting will monitor these outcomes to consider additional interventions which could be undertaken prior to release if necessary, any | The Governor | September 2019 |

| | longer term outcomes. (4.39) | | required actions will be added to the Reducing Re-offending action plan so that delivery can be monitored. | | |
|------|--|---------------|--|---|----------------|
| 5.12 | Access to naloxone should be available to prisoners on their release. (4.43) | Agreed | Training in the use of Naloxone has been provided to eligible patients and their partners/families prior to release since June 2018 with information on where supplies can be collected after release from custody. Care UK and Inclusion substance misuse service providers at HMP YOI Askham Grange will now start to provide Naloxone directly to identified prisoners at the point of release from custody. | CEO Care UK Director of Inclusion (Midlands Partnership NHS Foundation Trust) | September 2019 |
| 5.13 | The prison should analyse the needs of the population to ensure that prisoners with outstanding offending behaviour needs have access to appropriate interventions. (4.48) | Partly Agreed | HMP YOI Askham Grange is unable to fully accept this recommendation. Whilst the needs tracker and Offender Assessment Systems (OASys) information are reviewed on reception to identify information about unmet offending behaviour needs the prison cannot ensure access will be available to any specific interventions. The prison needs tracker will be reviewed quarterly to consider where offending behaviour needs for prisoners have not previously been addressed. This will be discussed at the Reducing Re-Offending Meeting and will inform what additional interventions are required and if these can be delivered by HMP YOI Askham Grange. Where interventions cannot be delivered at the prison consideration will be given to the use of Release on Temporary Licence (ROTL) to undertake these in the community. | The Governor | Completed |

| Recommendations | |
|-----------------|----|
| Agreed | 9 |
| Partly Agreed | 3 |
| Not Agreed | 1 |
| Total | 13 |